

Docket No. UE 263
Exhibit PAC/900
Witness: Douglas K. Stuver

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

PACIFICORP

Direct Testimony of Douglas K. Stuver

March 2013

DIRECT TESTIMONY OF DOUGLAS K. STUVER

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1 **Q. Please state your name, business address, and present position with**
2 **PacifiCorp d/b/a Pacific Power (PacifiCorp or Company).**

3 A. My name is Douglas K. Stuver and my business address is 825 NE Multnomah
4 Street, Suite 1900, Portland, Oregon 97232. My present position is Senior Vice
5 President and Chief Financial Officer.

6 **QUALIFICATIONS**

7 **Q. Briefly describe your education and professional experience.**

8 A. I have a Bachelor of Arts degree in business administration from the University of
9 Pittsburgh and am a Certified Public Accountant licensed in Pennsylvania.

10 I worked for Ernst & Young for eight years in auditing and have since worked for
11 Enserch Energy Services, CNG Energy Services, and Duke Energy Corporation in
12 various accounting and risk management capacities. I joined PacifiCorp in 2004
13 as the controller for the commercial and trading division and moved into my
14 current role as Senior Vice President and Chief Financial Officer in March 2008.

15 **Q. What are your responsibilities as Senior Vice President and Chief Financial**
16 **Officer?**

17 A. My primary responsibilities include the accounting, treasury, tax, financial
18 planning and analysis, external financial reporting, commodity risk management,
19 and internal audit functions for PacifiCorp.

20 **PURPOSE OF TESTIMONY**

21 **Q. What is the purpose of your testimony in this proceeding?**

22 A. My direct testimony addresses the inclusion of PacifiCorp's prepaid pension asset
23 and accrued other post-retirement liability, net of accumulated deferred income

1 taxes, in rate base (see Exhibit PAC/901). My testimony supports inclusion of
2 this balance in rate base as an appropriate means to recover the costs of financing
3 cumulative contributions made to the Company's pension plan in excess of
4 cumulative expense.

5 **RATE TREATMENT OF PREPAID PENSION ASSET**

6 **Q. What is the Company's proposed rate treatment for its prepaid pension**
7 **asset?**

8 A. PacifiCorp seeks to recover its financing costs prospectively for the existing
9 prepaid pension asset and accrued other post-retirement liability, net of
10 accumulated deferred income taxes, by including the net balance as a component
11 of rate base. The existing prepaid pension asset represents cumulative
12 contributions made to the Company's pension plan in excess of cumulative
13 expense. To date, the Company has borne the costs to finance the contributions in
14 excess of expense without rate recovery.

15 **Q. What method of recovery for the Company's pension and other post-**
16 **retirement benefit plans is currently in place in Oregon?**

17 A. Currently, recovery is provided based on expense for both the pension and other
18 post-retirement benefits plans. The costs of financing the difference between
19 contributions and pension and other post-retirement expense are not currently
20 considered in the Oregon ratemaking process.

21 **Q. What balance is the Company proposing to include in rate base associated**
22 **with the prepaid pension asset and accrued other post-retirement liability?**

23 A. Based on a 13-month average for the period ending December 31, 2014, the

1 revenue requirement in this case reflects \$176.5 million (total-company basis) in
2 rate base as presented in Exhibit PAC/901. This amount reflects PacifiCorp's
3 prepaid pension asset less its accrued other post-retirement liability and is net of
4 accumulated deferred income tax liabilities (the "net prepaid pension asset").

5 **Q. What is the rationale supporting the Company's proposal to include the net**
6 **prepaid pension asset in rate base?**

7 A. Historically, for ratemaking purposes in Oregon, the Company has recovered
8 pension and other post-retirement costs based on the amount recorded to *expense*.
9 Using this approach, investor capital is required to finance any difference between
10 the amounts *contributed* to the plans and the amounts included in rates as *expense*.

11 For example, if the Company records \$10.0 million of pension and other
12 post-retirement benefits expense but contributes \$15.0 million to the pension and
13 other post-retirement benefit plans, customer rates reflect the \$10.0 million in
14 expense, and investor capital is used to finance the \$5.0 million of contributions
15 in excess of the amount expensed. Accordingly, it would be appropriate to
16 include this \$5.0 million in rate base to compensate investors for their cost of
17 capital. Likewise, if the Company records \$15.0 million of pension and other
18 post-retirement benefits expense but contributes \$10.0 million to the pension and
19 other post-retirement benefit plans, customer rates reflect \$5.0 million more than
20 the Company has contributed. Accordingly, it would be appropriate to reduce rate
21 base by \$5.0 million for these customer-provided funds.

1 **Q. Why do PacifiCorp's cumulative contributions exceed cumulative expense**
2 **recognized?**

3 A. PacifiCorp makes contributions to its plans based on funding requirements set
4 forth in the Employee Retirement Income Security Act of 1974 (ERISA), which
5 encompass the funding requirements of the federal Pension Protection Act of
6 2006, and in accordance with Company policy. In recent years, funding
7 requirements have increased as a result of changes stemming from the Pension
8 Protection Act and market conditions. As a result of the Pension Protection Act,
9 PacifiCorp has been required to increase contributions to its pension plan to
10 achieve both minimum ERISA funding requirements and funding targets
11 established by the Pension Protection Act. These contributions have outpaced
12 expense recognized to date for accounting purposes. Since the bases for
13 determining expense and contributions are different—with expense driven by
14 accounting guidance and contributions driven by ERISA funding requirements—
15 the accounting expense differs from the amounts required to be contributed to the
16 plans.

17 Expense is determined based on accounting guidance from the Financial
18 Accounting Standards Board, which requires that expense be actuarially
19 determined and reflect the service component of expense over the time period
20 during which services are rendered by the employees. The accounting guidance
21 was previously provided under Statement of Financial Accounting Standards
22 No. 87, *Employers' Accounting for Pensions*, and Statement of Financial
23 Accounting Standards No. 106, *Employers' Accounting for Postretirement*

1 *Benefits Other Than Pensions*. This guidance was codified into Accounting
2 Standards Codification Topic 715—*Compensation—Retirement Benefits*. Other
3 post-retirement welfare plans are not subject to the same federal regulations as
4 pension plans because there are no specific funding requirements. PacifiCorp’s
5 funding policy for its other post-retirement plan is to contribute an amount equal
6 to expense plus estimated Medicare Part D subsidies to be received during the
7 year. This policy has been consistently applied over time with the exception of
8 certain one-time charges taken several years ago for which no matching
9 contributions were made. This has resulted in a consistent accrued position
10 (cumulative expense exceeds cumulative contributions) for the other post-
11 retirement welfare plan from year to year.

12 **Q. Please describe why the Company’s proposed ratemaking treatment is based**
13 **in sound regulatory principles.**

14 A. The Company’s proposed ratemaking treatment for its net prepaid pension asset
15 appropriately recognizes the financing costs associated with the Company’s
16 pension and other post-retirement benefit plans in revenue requirements.
17 PacifiCorp’s net prepaid pension asset at any point in time represents the amount
18 of cumulative contributions in excess of cumulative expense recognized to date.
19 To the extent a prepaid balance exists, PacifiCorp incurs financing costs
20 associated with these cumulative contributions in excess of cumulative expense.
21 Those financing costs cease only when the prepaid balance goes to zero
22 (i.e., when cumulative contributions equals cumulative expense) or moves into an
23 accrual position. PacifiCorp is not seeking to recover past financing costs

1 incurred on past prepaid balances. Instead, PacifiCorp is seeking to recover
2 prospective financing costs on the prepaid balance that will exist during the
3 forecast test period.

4 **Q. Has the Commission opened a docket to investigate treatment of pension**
5 **costs in utility rates?**

6 A. Yes. The Commission opened docket UM 1633 to investigate the appropriate rate
7 treatment of pension costs. The Company is actively participating in this docket,
8 along with other utilities, Commission Staff, and various intervening parties.
9 Although docket UM 1633 is in its early stages, the Company's proposal in this
10 rate case is consistent with the position PacifiCorp has communicated to other
11 parties during the workshops in docket UM 1633. Commission resolution of
12 docket UM 1633 while this rate case is pending may provide additional guidance
13 to the Company and may require modification of the Company's proposal in this
14 case.

15 **Q. Does this conclude your direct testimony?**

16 A. Yes.