Application No. 22-05-____ Exhibit PAC/800 Witness: Allen Berreth

BEFORE THE PUBLIC UTILITIES COMMISSION

OF THE STATE OF CALIFORNIA

PACIFICORP

Direct Testimony of Allen Berreth

Risk-Based Decision Making, Wildfire Mitigation Capital and Expense, Vegetation Management

May 2022

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Exhibit PAC/801—PacifiCorp Service Territory with High Fire Threat Districts (HFTD)

1		I. INTRODUCTION AND QUALIFICATIONS	
2	Q.	Please state your name, business address, and present position with PacifiCorp	
3		d/b/a Pacific Power (PacifiCorp or the Company).	
4	A.	My name is Allen Berreth. My business address is 825 NE Multnomah Street, Suite	
5		1700, Portland, Oregon 97232. My present position is Vice President of	
6		Transmission and Distribution Operations for PacifiCorp. I am responsible for the	
7		departments that support the operations, maintenance, and construction of	
8		PacifiCorp's transmission and distribution systems. These include Asset	
9		Management, Investment Delivery, Finance, Real Estate, Geographic Information	
10		System, Facilities, Vegetation Management, and Wildfire Mitigation Planning.	
11	Q.	Briefly describe your education and professional experience.	
12	A.	I have a Bachelor of Science degree in Electrical Engineering with a focus in electric	
13		power systems from the University of Idaho and a Master of Business Administration	
14		from Utah State University. I have been Vice President of Transmission and	
15		Distribution Operations since October 2020. Prior to my current position, I held	
16		positions in delivery assurance, asset management, work planning, business	
17		improvement, and field engineering since joining PacifiCorp in 1998.	
18	Q.	Have you testified in previous regulatory proceedings?	
19	A.	Yes. I have previously sponsored testimony in Oregon and Washington.	
20		II. PURPOSE OF TESTIMONY	
21	Q.	What is the purpose of your direct testimony?	
22	А.	The purpose of my testimony is to describe PacifiCorp's risk-based investment in	

1		certain transmission and distribution investments including the distribution physical
2		security enhancement and wildfire mitigation investment.
3	Q.	What specific transmission and distribution system investments are you
4		addressing in this case?
5	A.	This case addresses updated risk-based investments in the areas of distribution
6		physical security and wildfire mitigation. My testimony supports the Company's
7		incremental investments in distribution physical security and wildfire mitigation to
8		address the risks posed by the increased frequency, severity and costs of physical
9		security breaches and wildfires to customers, employees, and Company facilities. My
10		testimony also supports the Company's investments in the specific programs
11		described above as prudent and in the public interest.
12		
12		III. BACKGROUND ON RISK IN CALIFORNIA
12	Q.	III. BACKGROUND ON RISK IN CALIFORNIA Has the California Public Utilities Commission (Commission) rulemaking
	Q.	
13	Q. A.	Has the California Public Utilities Commission (Commission) rulemaking
13 14		Has the California Public Utilities Commission (Commission) rulemaking influenced PacifiCorp's understanding of risk-based investment in California?
13 14 15		Has the California Public Utilities Commission (Commission) rulemaking influenced PacifiCorp's understanding of risk-based investment in California? Yes. Decision (D.)14.12-025, issued December 4, 2014, directed the large investor-
13 14 15 16		Has the California Public Utilities Commission (Commission) rulemaking influenced PacifiCorp's understanding of risk-based investment in California? Yes. Decision (D.)14.12-025, issued December 4, 2014, directed the large investor- owned utilities (IOUs) ¹ in California to develop and implement a risk-based decision-
13 14 15 16 17		Has the California Public Utilities Commission (Commission) rulemaking influenced PacifiCorp's understanding of risk-based investment in California? Yes. Decision (D.)14.12-025, issued December 4, 2014, directed the large investor- owned utilities (IOUs) ¹ in California to develop and implement a risk-based decision- making framework to support the identification of incremental spend to reduce
 13 14 15 16 17 18 		Has the California Public Utilities Commission (Commission) rulemaking influenced PacifiCorp's understanding of risk-based investment in California? Yes. Decision (D.)14.12-025, issued December 4, 2014, directed the large investor- owned utilities (IOUs) ¹ in California to develop and implement a risk-based decision- making framework to support the identification of incremental spend to reduce utility-related risks in California beginning February 1, 2015. The small and multi-

 ¹ Large IOUs in this context include Pacific Gas and Electric, San Diego Gas and Electric, Southern California Gas Company, and Southern California Edison.
 ² SMJUs in this context includes Bear Valley Electric Service, Liberty Utilities, PacifiCorp doing

business as Pacific Power, and Southwest Gas Corporation.

1		between the Safety and Enforcement Division and the SMJUs (Voluntary Agreement)
2		following the issuance of D.19-04-020. ³
3	Q.	How does PacifiCorp evaluate risk-based investment under this Voluntary
4		Agreement?
5	A.	The transition to a risk-based decision-making framework was first introduced in
6		PacifiCorp's last general rate case, Application (A.)18-04-002 (2019 Rate Case), and
7		approved by the Commission in that proceeding. ⁴ This testimony and methodology
8		focused on a six-step investment planning process including:
9		• Risk identification
10		Risk analysis
11		• Risk evaluation and prioritization
12		• Mitigation plan development
13		• Risk-informed investment decision and risk mitigation implementation; and
14		Risk monitoring
15		Similar to the large IOUs, PacifiCorp included some of the basic principles of
16		the International Standardization Organizations "Risk Management – Principles and
17		Guidelines" (ISO 31000) ⁵ into its six-step methodology as well as the basic principles

³ Application of San Diego Gas & Electric Company (U902M) for Review of its Safety Model Assessment Proceeding Pursuant to Decision 14-12-025, A.15-05-005, D.19-04-020 at 68 (May 6, 2019).

⁴ In the Matter of the Application of PacifiCorp (U901E), an Oregon Company, for an Order Authorizing a General Increase Effective January 1, 2019, A. 18-04-001, D. 20-02-025 at 39-40 (Feb. 18, 2020).

⁵ ISO 31000 is an internationally recognized standard for risk management. Adopting the principles and guidelines of ISO 31000 positions an organization to be able to achieve objectives, improve the identification of risks, and more effectively allocate resources for risk reduction.

- 1 and processes developed by Cycla Corporation (Cycla), which was introduced in
- 2 earlier proceedings and endorsed by the Commission.⁶

3





4 PacifiCorp leveraged this methodology to identify top risks, evaluate existing

5 controls, and quantify the need for additional risk-based investment.

6 Q. How did PacifiCorp's risk-informed process compare to Cycla's process

- 7 mentioned above?
- 8 A. PacifiCorp's risk-based investment decision making-process is substantially similar to
- 9 the Cycla process; however, PacifiCorp collapsed several of the Cycla steps into

⁶ Application of San Diego Gas & Electric Company (U902M) for Review of its Safety Model Assessment Proceeding Pursuant to Decision 14-12-025, A.15-05-005, D.16-08-018 at 18 (Aug 29, 2016) (The Commission approved the 10-step Cycla model as a "common yardstick of the maturity" of risk assessment and mitigation models).

1 single processes reducing the total number of steps from ten to six. Table 1 below

2 maps the steps in the PacifiCorp model to the applicable steps in Cycla's model.

3

Table 1: Mapping PacifiCorp Process to Cycla Process

PacifiCorp	Cycla
1. Risk Identification	Step 1
2. Risk Analysis	Step 2
3. Risk Evaluation and Prioritization	Step 2
4. Mitigation Plan Development & Documentation	Steps 3, 4, and 5
5. Risk-informed Investment Decisions and Risk	Steps 6, 7, 8, and 9
Mitigation Implementation	
6. Risk Monitoring	Step 10

4 Q. Using this process, what were the top risks previously identified?

5 A. The top ten risk events identified, which included mainly equipment failures or mis-6 operations, such as substation transformers, circuit breakers, relays, poles, and 7 overhead pole equipment, were:

8	1.	Substation Transformer Failure
9	2.	Substation Circuit Breaker Failure
10	3.	Substation Transformer Bushing Failure
11	4.	Substation Circuit Breaker Oil/SF6 Gas Leak
12	5.	Transformer Radiator Failure
13	6.	Relay Failure or Mis-operation
14	7.	Distribution Underground Conductor Failure
15	8.	Distribution Overhead Pole Failure
16	9.	Distribution Overhead Conductor Failure
17	10.	Distribution Overhead Pole Mounted Equipment Failure - Aging
18		Infrastructure

1 These top ten risks were then evaluated and plotted on the heat map in Figure 2 below 2 where the y-axis on the heat map represents the frequency score and the x-axis 3 represents the weighted impact score. The upper right-hand corner of the heat map 4 represents the highest risks, and the lower left-hand corner represents the lowest risks.

Figure 2: PacifiCorp Risk Heat Map



PacifiCorp Risk Severity - California

• J - Distribution Overhead pole Mounted Equipment Failure - Aging Infrastructure

5

1	Q.	What controls does PacifiCorp currently have in place to mitigate the impacts of
2		its top scoring Risk Event?
3	A.	The primary controls that the Company has in place to mitigate the impact of a
4		substation transformer failure that could result in all its oil being released are the
5		inspection and maintenance programs that include preventative maintenance
6		monitoring of transformer conditions, the Spill Prevention, Control and
7		Countermeasure (SPCC) program that assess adequacy of SPCC plans and installs
8		and maintains preventative systems and devices, and the purchase or pre-capitalized
9		spare transformers.
10	Q.	What additional mitigation measures were considered, should the current
11		control measures prove to be insufficient?
12	A.	The additional mitigation measures that were considered are:
13		• Develop emergency generator deployment contract with service suppliers;
14		• Increase the number of mobile substations to minimize outage times; and
15		• Add redundant transformers at substations.
16	Q.	Did PacifiCorp propose an increase in revenue requirement in its 2019 Rate
17		Case based on the outcome of its risk-based investment decision-making
18		process?
19	A.	No. PacifiCorp did not propose an increase to revenue requirement in its 2019 Rate
20		Case based on the outcome of its risk-based investment decision-making process.
21		Previous controls and legacy programs were deemed sufficient to manage the risk.
22		These programs (which are still in place today) included, but were not limited to,
23		programs to perform transmission and distribution inspections and maintenance, pole

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1		test and treat, vegetation management, asset replacements, planned capital
2		construction, and targeted reliability improvements.
3	Q.	What has changed since the 2019 Rate Case?
4	A.	The risk assessment process is an iterative process. Since the 2019 Rate Case,
5		PacifiCorp has worked to monitor top risks and incorporate new information
6		consistent with the rulemaking, particularly in the areas of distribution physical
7		security and wildfire mitigation, resulting in a proposal for additional, risk-based
8		spending. Additionally, the Company is actively engaged in Track 4 of the
9		Commission's Rulemaking (R.)20-07-013, aimed at refinements and improvements to
10		the Small and Multijurisdictional Utilities' (SMJU) incorporation of the risk-based
11		decision-making framework into utility rate cases.

12

This proposed incremental risk-based spend is included in Table 2 below.

I	2

Table 2: Proposed Incremental Risk-Based Spend

Risk to be Mitigated	Type of Spend	Time Period	Total Spend Proposed
Distribution Physical Security	Capital	2022-2023	\$105,000 ⁷
Wildfire Risk	Capital	2022-2023	\$74,291,752
Wildfire Risk	Expense	2023	\$6,633,400

¹⁴ The rest of my testimony will address the new, additional top risks and proposed 15 incremental spend identified in this Application.

16 IV. BACKGROUND ON DISTRIBUTION PHYSICAL SECURITY RISK

17 Q. How have the risks associated with distribution physical security changed?

18 A. Between 2013 and 2014, Pacific Gas and Electric's Metcalf Substation south of San

⁷ A portion of the \$105,000 spend identified here may not be in service until 2024, pending project completion date.

1 Jose suffered multiple attacks resulting in significant damage and loss of equipment 2 and tools. These attacks highlighted the potential impact and risk associated with 3 physical security attacks of electric supply stations. Changes to Public Utilities (Pub. Util.) Code §364(a) were made as a direct result of the Metcalf incident, addressing 4 5 the vulnerability of electrical supply facilities to physical security threats. 6 Q. Please describe the resulting legislation that was passed in California and how it 7 addresses these risks. 8 A. In response to these physical security breaches of electric supply substations in the 9 state of California, the Commission issued an Order Instituting Rulemaking (R.15-06-10 009) on June 11, 2015 and initiated a multi-phase effort. Phase I aimed to establish 11 policies, procedures, and rules for the regulation of physical security risks consistent with Pub. Util. Code §364⁸ while Phase II focused on establishing standards for 12 13 disaster and emergency preparedness plans for electrical corporations and regulated 14 water companies consistent with Pub. Util. Code §768.6. To address Phase I 15 referenced above, Senate Bill 699 amended Pub. Util. Code §364 and required that 16 the Commission develop rules for addressing physical security risks to the 17 distribution systems of electrical corporations. Through working groups, workshops, 18 and public engagement, a joint utility proposal (Joint Utility Proposal) was developed 19 and adopted by the Commission in D.19-01-018. This Proposal described how a

⁸ Order Instituting Rulemaking Regarding Policies, Procedures and Rules for Regulation of Physical Security for the Electric Supply Facilities of Electrical Corporations Consistent with Public Utilities Code Section 364 and to Establish Standards for Disaster and Emergency Preparedness Plans for Electrical Corporations and Regulated Water Companies Pursuant to Public Utilities Code Section 768.6, R15-06-009, D.19-01-018 at 4, n.3 (Jan 22, 2019) ("Pub. Util. Code §364 was subsequently amended by SB 697, effective January 1, 2016").

1		utility should establish a Distribution Security Program ⁹ consisting of the following:
2		(1) Identification of distribution facilities, 2) Assessment of physical security risk on
3		distribution facilities, 3) Development and implementation of security plans, 4)
4		Verification, 5) Record keeping, 6) Timelines, and 7) Cost recovery. After being
5		reviewed by a third-party verifier in Q3 of 2020 and Q1 of 2021, PacifiCorp's final
6		Distribution Security Plan was filed on July 12, 2021, and received acknowledgment
7		of compliance from the Commission's Safety Policy Division on December 14, 2021.
8	Q.	How did PacifiCorp evaluate risk and potential risk-based spending in this
9		Distribution Security Plan?
9 10	A.	Distribution Security Plan? As detailed in the Company's Final Distribution Security Plan (Plan), PacifiCorp first
	A.	
10	A.	As detailed in the Company's Final Distribution Security Plan (Plan), PacifiCorp first
10 11	A.	As detailed in the Company's Final Distribution Security Plan (Plan), PacifiCorp first applied the methodology outlined in D.19-01-018 and the Joint Utility Proposal to
10 11 12	A.	As detailed in the Company's Final Distribution Security Plan (Plan), PacifiCorp first applied the methodology outlined in D.19-01-018 and the Joint Utility Proposal to identify critical loads and designate each corresponding substation as a Covered
10 11 12 13	А.	As detailed in the Company's Final Distribution Security Plan (Plan), PacifiCorp first applied the methodology outlined in D.19-01-018 and the Joint Utility Proposal to identify critical loads and designate each corresponding substation as a Covered Facility. ¹⁰ As a result, PacifiCorp identified 22 loads served by 13 substations
10 11 12 13 14	Α.	As detailed in the Company's Final Distribution Security Plan (Plan), PacifiCorp first applied the methodology outlined in D.19-01-018 and the Joint Utility Proposal to identify critical loads and designate each corresponding substation as a Covered Facility. ¹⁰ As a result, PacifiCorp identified 22 loads served by 13 substations considered to be critical for either regional drinking and wastewater services or

⁹ *Id.* at 23, n.47 ("The Joint Utility Proposal defines Distribution Substation as an electric power substation associated with the distribution system and the primary feeders for supply to residential, commercial and/or industrial loads. A Distribution Control Center is defined as a facility that has responsibility for monitoring and directing operational activity on distribution power lines and Distribution substations").

¹⁰ Order Instituting Rulemaking Regarding Policies, Procedures and Rules for Regulation of Physical Security for the Electric Supply Facilities of Electrical Corporations Consistent with Public Utilities Code Section 364 and to Establish Standards for Disaster and Emergency Preparedness Plans for Electrical Corporations and Regulated Water Companies Pursuant to Public Utilities Code Section 768.6, R15-06-009, D.19-01-018 at 26, n.50 (Jan 22, 2019) ("Covered' is the utility working group term employed to describe those assets that are applicable, or that should be subject to physical security". Covered Facilities are also considered assets that require a subsequent assessment).

and considered in scope for additional assessments and potential mitigation measures.
 Next, PacifiCorp applied a general risk assessment methodology including the
 assessment of both the likelihood and consequences of a top event occurring.
 PacifiCorp grouped each criterion included in the Joint Utility Proposal¹¹ into either
 being indicative of a prevention or a control mitigation measure and then evaluated
 the effectiveness of each measure at the 13 Covered Facilities, consistent with the
 general bowtie approach depicted below.



Figure 3: Visualization of Standard Bow-Tie Approach

9 After evaluating the existing protection and control mitigation measures in 10 place, 10 of the 13 Covered Facilities were assessed to have a LOW effective risk 11 level. As it is PacifiCorp's goal to operate the grid at a risk level as low as practical, 12 the risk of a successful physical security breach on these Covered Facilities was 13 determined to be properly mitigated at these 10 locations. However, three Covered

8

¹¹ See id. at 25-26.

- 1 Facilities were assessed to be a MID level of risk, indicative that additional mitigation
- 2 measures may be needed to properly reduce the effective risk level to low. See the
- 3 final results plotted in figure four below.



Figure 4: Assessed Risk Level of Covered Facilities

4 Q. What distribution projects were then identified?

- 5 A. To mitigate the mid-level of risk associated with the three covered facilities identified 6 to low, improvements to physical security barriers at each of the covered facilities is 7 underway to reduce the probability of an event as well as substation improvements to 8 enhance accessibility and limit seasonal access constraints to improve response times 9 and limit the impact to customers.
- 10 V. DISTRIBUTION PHYSICAL SECURITY RISK-BASED COSTS
- 11 Q. What level of spend is proposed to implement these projects?
- 12 A. Approximately, \$105,000 incremental risk-based spend identified in the Company's

approved Distribution Security Plan is planned to improve the physical security of
 distribution substations in California consistent with D.19-01-018 and the Joint Utility
 Proposal.

4

VI. BACKGROUND ON WILDFIRE RISK IN CALIFORNIA

5 Q. How have the risks associated with wildfires evolved in PacifiCorp's service 6 territories?

7 A. There has always been some degree of wildfire risk across PacifiCorp's territories, including in California. While electric utilities have always needed to mitigate 8 9 against the potential of wildfire, the continuing growth of wildland urban interface, 10 climate change, and a host of other variables require even greater focus to prevent 11 wildfires. For decades the Commission has worked to address the specific risks 12 created by operation of an electric grid through regulations and programs, with even 13 more substantial and targeted efforts over the past several years. PacifiCorp has been 14 an active participant as these efforts have evolved.

Q. Please describe the legislation that was passed in California and how it addresses these risks.

- 17 A. Senate Bill 901, signed on September 21, 2018, required that all electric utilities
- 18 develop and implement Wildfire Mitigation Plans (WMPs), which include the
- 19 utility's means for mitigating wildfire risk, balancing costs with the resulting
- 20 reduction of risk, and preventive actions and programs to minimize the risk of utility
- 21 facilities causing a wildfire.¹² PacifiCorp's first WMP was filed and approved in
- 22 2019. In 2020, PacifiCorp filed a revised WMP consistent with statutes¹³ reflecting a

¹² See Senate Bill 901 <u>Bill Text - SB-901 Wildfires. (ca.gov)</u>.

¹³ See CA Public Utilities Code 8386(a) Law section (ca.gov).

1		three-year term, which was updated and approved in 2021. ¹⁴ PacifiCorp is filing its
2		next WMP Update on May 6, 2022.
3	Q.	What are the elements of PacifiCorp's WMP?
4	A.	PacifiCorp is adapting to the changes in wildfire risk through the adoption of
5		accelerated and enhanced wildfire mitigation measures. These measures meet the new
6		industry best practices, and are largely derived from years of experience in
7		California's utility wildfire mitigation process. The WMP elements align with the
8		requirements in statutes and conform to the template requirements set forth by the
9		Office of Energy and Infrastructure Safety (OEIS). In the WMP, PacifiCorp
10		identified key goals to help inform its wildfire mitigation approach:
11		1) minimize the risk of wildfires from PacifiCorp equipment;
12 13		 promptly address any problems attributed to PacifiCorp equipment if they do occur;
14		3) be prepared to address wildfires from other sources; and
15		4) respond when a wildfire puts utility equipment at risk.
16		PacifiCorp took these goals and engaged in an extensive modeling process to
17		develop a risk-based approach to achieving them. This risk-based approach facilitates
18		smart investments targeted to places on PacifiCorp's system where they will have the
19		most impact and ensures that PacifiCorp's human capital is also deployed in areas
20		where they will have the greatest impact. These targeted investments are incremental
21		to PacifiCorp's investment in the ordinary course of its business and will
22		meaningfully reduce the wildfire risk on the Company's system.

¹⁴ See PacifiCorp's 2021 WMP Update approved on 7/15/2021 in WSD-017.

Q. Please describe how the risk of wildfire has been modeled in PacifiCorp's California service territory.

3 Α. PacifiCorp recognizes that if certain weather and fuel conditions are present, a 4 disruption of normal operations on the electrical network, called a "fault," can result 5 in the ignition of a fire. Under certain weather conditions and in the vicinity of 6 wildland fuels, such an ignition can grow into a harmful wildfire, potentially even 7 growing into a catastrophic wildfire causing great harm to people and property. 8 PacifiCorp's risk analysis, which aligned with the state led effort to develop a fire 9 map, reviews fire history, the recorded causes of the fires, the acreage impact of the 10 fires, and when in the year the fires typically occur. Using that information, the risk 11 analysis identifies the logic for a risk-informed method to strategically address utility 12 wildfire risks.

13 While this initial mapping effort laid the groundwork for 1) identifying Public 14 Safety Power Shutoff (PSPS) areas, 2) developing first phase mitigation plans and 15 3) outlining priorities, it was insufficient for the level of risk analysis contemplated by either the Wildfire Safety Division¹⁵ (WSD) or the Company. As a result, the 16 17 Company leveraged its legacy reliability management tools, and in combination with 18 many previously untapped weather and land-based resources, began the development 19 of its Localized Risk Assessment Model which is outlined in the 2021 Wildfire 20 Mitigation Plan Update (WMP Update). This new tool combined various datasets 21 and risk factors to identify, at the zone of protection level, a combined utility risk 22 score and inform investment and prioritization. This tool and the Company's

¹⁵ The California Public Utilities Commission's Wildfire Safety Division (WSD) transitioned to the Office of Energy and Infrastructure Safety on July 1, 2021.

1		methodology are being further refined through an OEIS-led working group, which
2		aims to develop consistency in wildfire risk modeling across the utilities. Additional
3		updates and progress are planned through the Company's continued WMP filings and
4		progress reports.
5	Q.	How did PacifiCorp evaluate the risk of wildfire in the remainder of its service
6		territory?
7	A.	PacifiCorp patterned its wildfire risk modeling on the methodology developed
8		through the iterative process in California, with a goal of identifying high risk
9		locations within other states that would be generally similar to the High Fire Threat
10		Districts (HFTD) in California. PacifiCorp engaged REAX Engineering Inc., a fire-
11		science engineering firm, to identify areas of elevated wildfire risk, designated as Fire
12		High Consequence Areas (FHCA).
13		The data and process used in PacifiCorp's analysis are as follows:
14		1) Topography of the land, including elevation, slope, and aspect;
15 16		 Fuel data which quantify fuel loading, fuel particle size, and other quantities needed by fire models to calculate the rate of spread;
17 18 19		 Weather Research and Forecasting, which is a hybrid of weather modeling and surface weather observations (including temperature, relative humidity, wind speed/direction, and precipitation);
20 21		 Historical fire weather days spanning the period from January 1, 1979, through December 31, 2017;
22		5) Estimated live fuel moisture;
23 24		 Ignition modeling, using Monte Carlo simulated ignition scenarios; and
25		7) Fire spread modeling.
26		A final confirmation exercise was completed by evaluating the FHCA against

1		historical fire perimeters (which are the final recorded footprint for any given fire),
2		existing Company facility equipment, and the Company's service territories. In
3		general, if population density does not correspond with fuel and fire weather history,
4		it would not be considered a candidate for FHCA designation. The resulting FHCA,
5		with wildfire perimeters, and PacifiCorp's service territories are shown in Exhibit
6		PAC/801.
7		VII. WILDFIRE MITIGATION RISK-BASED CAPITAL INVESTMENT
8	Q.	What are the costs for the wildfire mitigation projects in 2022 and 2023?
9	A.	Table 3 below describes the specific wildfire mitigation costs by breakdown of activity.

Table 3: Wildfire Mitigation System Hardening Program Capital Costs*16					
Investment Category	Mitigation Program(s) Included	Description of Program	Purpose/Risk Being Mitigated	2022 Planned Capital In- service	2023 Planned Capital In- service
California Distribution	System Hardening: Line Rebuild	Distribution line rebuilds including all or parts of the following: installation of covered conductor, transition to underground, pole replacements, and conductor replacements	Reduce equipment failure that may ignite a wildfire along with increased resiliency to a wildfire occurrence	\$35,381,865	\$36,149,930
	System Hardening: Advanced Protection & Control	Replace electromechanical relays protecting distribution lines in HFTD with modern microprocessor relays that provide more accurate data and faster relaying	Increasing ability to locate where a fault occurred on a line which could result in increased patrol time		
	System Hardening: Pole mounted overcurrent and overvoltage protection replacement	Replacement of fuses, lightning arrestors and cutouts throughout the HFTD with non-expulsion type equipment	Reduce equipment failure that may ignite a wildfire along with increased resiliency to a wildfire occurrence		
	Installation of Weather Stations	Installation of PacifiCorp owned weather station network to collect data and inform situational awareness	Collect local, granular, real time data to inform situational awareness		
Transmission ¹⁷	System Hardening: Line Rebuild	Transmission line rebuilds including all or parts of the following: installation of covered conductor, tree wire, pole replacement, and conductor replacements	Reduce equipment failure that may ignite a wildfire along with increased resiliency to a wildfire occurrence	\$393,798	\$486,019
California Situs	Situational Awareness	Invest in tools, software, and hardware to incorporate real time weather data, implement a risk forecasting and impact-based fire weather model, and inform key decision making and protocols	Develop a dynamic risk assessment tool to inform investment scenarios, initiative prioritization, and overall decision making to manage risk	\$1,324,140	\$556,000
Total				\$37,099,803	\$37,191,949

I discuss these mitigation programs included in system hardening and situational

2 awareness in more detail below.

1

¹⁶ When reconciling to approved Wildfire Mitigation Plans, this capital reflects plant placed in service, while Wildfire Mitigation Plans capture forecasted and actual annual spend, regardless of when the capital project is placed in service. Additionally, not all costs in the WMP are included in this rate case. Additional costs will be recovered through future requests.

¹⁷ Transmission capital dollars reflected on a California-allocated basis.

1 **System Hardening** A. 2 **Q**. Please explain what system hardening is in the context of the Company's wildfire 3 mitigation efforts. 4 System hardening is an engineered response to an identified risk to the electrical A. 5 system. System hardening includes retrofitting specific devices or components within the system to make it more resilient and may also include the wholesale replacement 6 7 of legacy equipment when retrofitting is not a viable solution. I will describe some of 8 the system hardening that PacifiCorp is currently engaging in to mitigate wildfire 9 risks in more detail below. 10 Q. How do these system hardening projects reduce the threat of wildfire? 11 A. PacifiCorp's system hardening projects focus on reducing the potential that the power 12 system is the source of ignition for a catastrophic fire by creating a spark during a 13 fault event. A significant ignition driver on electrical systems is contact from foreign 14 objects (trees, wildlife, mylar balloons, etc.). These contacts can result in high-energy 15 and high temperature arcing between two conductors or between one conductor and 16 the ground. 17 Q. What hardening efforts on distribution systems reduce potential ignitions? 18 All of the Company's wildfire mitigation programs are applied to distribution systems A. 19 in order to either prevent ignitions or control the potential events and limit overall 20 impact. The key programs included in system hardening of distribution systems 21 include the line rebuild project, implementation of advanced protection and control 22 schemes through equipment upgrades, and the replacement of pole mounted 23 overcurrent and overvoltage protection equipment such as expulsion fuses.

1

В.

Line Rebuild Program

Q. Please explain what the line rebuild program is in the context of wildfire mitigation.

4 A key hardening effort for wildfire mitigation is the line rebuild program where A. 5 targeted lines or portions of lines are either moved, removed, transitioned underground, or retrofitted with more resilient materials such as covered conductor to 6 7 mitigate the risk of contact related faults on overhead conductor. Currently, the 8 majority of the program includes retrofitting existing lines with covered conductor. 9 Covered conductor, unlike bare conductor, is designed to withstand incidental contact 10 with vegetation, other debris, and even the ground in a wire down event. The 11 program will involve more than replacing existing bare conductor with covered 12 conductor. Poles will be replaced as necessary based on loading assessments of 13 existing poles where covered conductor is to be installed. This is because, covered 14 conductor is heavier than bare conductor, and under the combination of ice and wind 15 has a larger diameter which results in further additional pole loading. A secondary 16 benefit to covered conductor is an improvement in reliability. In certain applications, 17 standard pole mounted overcurrent and overvoltage protection equipment, such as 18 fuses, lightning arrestors, and cutouts, will be replaced within the HFTD with non-19 expulsion type equipment to eliminate any melted fuse material from falling to the 20 ground when operated.

Q. Is it standard practice for PacifiCorp to install covered conductor, non-expulsion fuses, or composite material distribution poles?

23 A. No. Standard overhead circuit construction uses bare conductor and wood poles that

1 balance safety, reliability, and costs. The installation of covered conductor, non-2 expulsion fuses, and composite material poles are in direct response to increased 3 wildfire risk and are specifically designed to accelerate and improve mitigation of catastrophic wildfires associated with PacifiCorp's system. 4 5 Q. How do transmission line rebuilds help mitigate and protect against wildfire 6 risk? 7 A. Rebuilding transmission lines helps to reduce equipment failures and incidental 8 contacts that pose a risk of wildfire ignition. Such equipment failures, while 9 infrequent occurrences, could result in substantial arc energy that can result in 10 wildfire ignition. Due to the rural nature of many portions of PacifiCorp's system 11 (particularly on the local transmission network) the risk of ignition sources is 12 heightened. For example, in California, trees outside of the vegetation managed 13 corridors that are particularly tall, or located on slopes, result in increased risk of fall-14 in contacts. Rebuilding transmission lines in areas where this risk is heightened 15 allows PacifiCorp to install covered conductor and improve structures. Respectively, 16 such measures will reduce the probability of a fault event and improve resiliency to 17 the extent rebuilt structures can better withstand localized wildfire events. 18 Q. What criteria did the Company use to select areas in the HFTD to replace 19 existing conductor with covered conductor? 20 A. PacifiCorp targeted areas within the HFTD to determine what areas in its system were 21 at elevated risk based on proximity to population centers, historic weather patterns,

- and vegetation. Covered conductor was selected for use where there is risk of
- 23 incidental contacts, such as large branches or trees striking the phase conductors.

Q. Are there reliable measurements or metrics the Company can use to determine
 how successful the use of covered conductor is in mitigating wildfire risks over
 time?

4 A. Yes, though such measurements will not be immediately informative. Over time, the 5 Company anticipates that comparisons of fault rates resulting from incidental tree 6 contacts for the areas where covered conductor is employed versus the same areas 7 before replacement with covered conductor, will demonstrate the effectiveness of this 8 measure. Additionally, PacifiCorp is actively participating in a state-wide, joint 9 utility effort to further the advancement and understanding of covered conductor 10 effectiveness. This effort includes workstreams to perform benchmarking and testing, 11 assess the estimated effectiveness, recorded effectiveness, and PSPS reduction 12 potential, and evaluate alternatives and costs. In addition to continued participation in 13 this effort, PacifiCorp plans to continue tracking and reporting on key metrics along 14 with the other electric utilities to the OEIS through its WMP submissions and filings. 15 С. **Advanced Protection and Control** 16 **Q**. Please explain what advanced protection and control measures are, in the 17 context of wildfire mitigation. 18 Advanced protection involves the deployment of sophisticated protection control A.

19 strategies, particularly advanced relay technologies on distribution and transmission 20 lines. In the context of wildfire risk mitigation, these protection control strategies 21 involve the device operations that take place when fault events occur. In contrast to 22 the wildfire mitigation strategies discussed above, which relate to limiting the 23 occurrence of fault events, advanced protection and control strategies relate to

1		limiting the length and magnitude of a fault event. Specifically, the window of time
2		after fault events represents the time when electrical system facilities pose the highest
3		risk of igniting adjacent fuel, which could result in a wildfire. Reducing the time
4		between when a fault occurs and that fault condition is cleared, reduces the risk of
5		igniting adjacent fuel, and therefore also reduces wildfire risk.
6	Q.	Please explain how the modern microprocessor relays improve upon the
7		previously used electro-mechanical relays.
8	A.	Unlike an electro-mechanical relay, microprocessor relays exercise programmed
9		functions nearly immediately (near the speed of light), which results in much faster
10		device response during fault conditions. Microprocessor relays also allow for greater
11		customization to address environmental conditions through multiple settings groups;
12		they are also better able to incorporate complex logic to execute specific operations.
13		Also, in contrast to electro-mechanical relays, microprocessor relays retain event logs
14		that provide data for fault location and later analysis.
15	Q.	Will these modern microprocessor relays provide the Company more data
16		regarding line contacts and other faults on the system than the electro-
17		mechanical relays currently used on PacifiCorp's system?
18	A.	Yes. These new relays will capture a variety of event logs, including waveforms
19		during fault events.
20	Q.	How will the additional data provided by these new relays help the Company in
21		its wildfire mitigation efforts?
22	A.	In addition to faster fault clearing schemes, these relays improve response times since
23		they can identify locations where disturbances emanate from, which will be used by

1		field and office teams to assess these situations. PacifiCorp will also use this data
2		during investigations of events to ensure that the devices performed consistent with
3		the programmed settings and to evaluate other wildfire mitigation technologies.
4		D. Replacement of Pole Mounted Overcurrent and Overvoltage Protection
5		Equipment
6	Q.	Please explain what the replacement of pole mounted overcurrent and
7		overvoltage protection equipment means in the context of wildfire mitigation.
8	A.	The replacement of pole mounted overcurrent and overvoltage protection equipment
9		includes the proactive replacement of all expulsion type fuses, lightning arrestors, and
10		cutouts in the HFTD.
11	Q.	Is it standard practice to use non-expulsion type fuses and lightning arrestors?
12	A.	No. Non-expulsion type fuses and lightning arrestors are not standard practice.
13	Q.	How does the replacement of expulsion type fuses and lightning arrestors help
14		mitigate and protect against wildfire risk?
15	A.	Overhead expulsion fuses serve as one of the primary system protection devices on
16		the overhead system. The expulsion fuse has a small metal element within the fuse
17		body that is designed to melt when excessive current passes through the fuse body,
18		interrupting the flow of electricity to the downstream distribution system. Under
19		certain conditions, the melting action and interruption technique will expel an arc out
20		of the bottom of the fuse tab. To reduce the potential for ignition from fuse operation,
21		Pacific Power has identified alternate methodologies and equipment that do not expel
22		an arc for installation within the HFTD.

1

E. Situational Awareness

2	Q.	Please explain what situational awareness is in the context of the Company's
3		wildfire mitigation efforts.

4 Α. Having a sophisticated, dynamic risk model grounded in situational awareness is 5 pertinent to ensure electric utilities know when, where, how, and why to take action to mitigate the risk of wildfire. PacifiCorp's approach to situational awareness 6 includes the acquisition of data to run real time, daily simulations, forecast and assess 7 8 the risk of potential or active events to inform operational strategies, response to local 9 conditions, and influence decision making. Decision making could include the 10 implementation of augmented protection and control schemes or activation of 11 additional resources for supplemental patrols to assess local conditions.

12 Q. What key investments need to be made to support this approach toward

13 situational awareness?

A. To support the development of a robust, repeatable, dynamic risk assessment tool, a
combination of investments must be made including the installation of a weather
station network, the acquisition of data, collection of Company-owned data through
new devices, storage and processing of data, and mapping or visualization of data into
dashboards and tools. Software, hardware, data storage, data management, and data
processing tools must be purchased to move forward an enterprise type solution with
built in redundancy.

1	Q.	What capital expenditures overall will the Company make in 2022 and what
2		does the Company forecast for 2023 with respect to system hardening and
3		situational awareness?
4	A.	As shown in Table 3, in 2022, PacifiCorp will make capital expenditures of
5		approximately \$36,706,000 in its California distribution system and \$394,000
6		California-allocated in its transmission system on system hardening and situational
7		awareness. PacifiCorp expenditures will continue into 2023, when approximately
8		\$36,706,000 will be spent on system hardening the California distribution system and
9		\$486,000 California-allocated on hardening the transmission system.
10	Q.	Please describe the benefits of PacifiCorp's wildfire mitigation investments.
11	A.	Proactively investing in wildfire mitigation projects in identified HFTDs reduces the
12		risk of catastrophic fire caused by PacifiCorp's facilities, directly benefiting
13		PacifiCorp customers. In addition, reducing the risk of catastrophic fire benefits fire
14		response agencies, preserves customer property and Company facilities, and
15		minimizes the cost of rebuilding.
16	Q.	How do PacifiCorp's wildfire mitigation efforts relate to the Company's
17		standard safety and compliance activities?
18	A.	Many of the wildfire mitigation strategies I discuss above go beyond standard utility
19		practice. For example, PacifiCorp in the normal course does not install covered
20		conductor. These measures are in direct response to changing best practices for
21		mitigating wildfire and are incremental to work PacifiCorp would do in the ordinary
22		course of its business. Similarly, activities such as replacement of existing equipment
23		(replacing distribution poles with composite material poles, replacing

1		electromechanical relays, etc.) are now informed by the potential for the replacement
2		to mitigate wildfire risk, location of the existing equipment within the HFTD, and
3		may involve accelerated replacements.
4		VIII. WILDFIRE MITIGATION RISK-BASED INCREMENTAL EXPENSE
5	Q.	Are the capital investments described above the only type of investments being
6		made in California to mitigate wildfire risk?
7	A.	No. PacifiCorp's WMPs reflect a comprehensive approach to mitigating the risk of
8		wildfires and includes increased capital investment as well as operating expense to
9		move forward critical maintenance programs. Table 4 below describes the specific
10		incremental wildfire mitigation operating expense planned in 2023 by breakdown of
11		activity due to an increase in scope above legacy programs. Each of these categories
12		listed in the table is described in further detail below.

Investment Category	Programs / Incremental Scope Included	2023 Planned Spend Total Co. (\$)	2023 Planned Spend CA Alloc. (\$)
WMP Transmission (Non-Vegetation Management)	• Annual Enhanced Inspections (Infra-red) inspections in the HFTD)	\$90,000	\$1,321
WMP Distribution (Non-Vegetation Management)	 Situational awareness (Described above in testimony) Stakeholder and community engagement Plan monitoring Customer Impact Mitigation Programs (Medical Baseline Portable Battery Program & Generator Rebate Program) Plan Monitoring 	\$2,345,400	\$2,345,400
WMP Vegetation Management - Transmission	• Annual vegetation management inspections in the HFTD	\$479,000	\$7,028
WMP Vegetation Management - Distribution ¹⁸	 Annual vegetation management inspections in the HFTD Radial pole clearing of subject poles in the HFTD 	\$3,719,000	\$3,719,000
TOTAL		\$6,633,400	\$6,072,749

Table 4: Wildfire Mitigation Test Year Annual Expense

A. Asset Inspections

3 Q. How do asset inspections mitigate wildfire risk?

A. Inspection and correction programs are the cornerstone of a resilient system. These
programs are tailored to identify conditions that could result in premature failure or
potential fault scenarios, including situations in which the infrastructure may no
longer be able to operate per code or engineered design, or may become susceptible
to external factors, such as weather conditions. Legacy inspection and correction
programs are effective at maintaining regulatory compliance and managing routine
operational risk. They also mitigate some wildfire risk by identifying and correcting

2

¹⁸ This spend is not due to escalation of existing vegetation management costs but is incremental spend due to increased scope and activities.

conditions which, if uncorrected, could potentially ignite a fire. Recognizing the
 growing risk of wildfire, PacifiCorp is supplementing its existing programs to further
 mitigate the growing wildfire specific operational risks and create greater resiliency
 against wildfires. These changes are meant to increase the frequency of inspections
 or how assets are inspected to accelerate identification and correction of conditions.

6

Q.

What are these specific changes?

7 A. PacifiCorp's asset inspection program involves three primary types of inspections: (1) 8 visual assurance inspection; (2) detailed inspection, and (3) pole test & treat. Legacy 9 inspection cycles, which dictate the frequency of inspections, are set by PacifiCorp 10 asset management to align with state specific compliance requirements. In general, 11 visual assurance inspections are conducted more frequently, to quickly identify any 12 obvious damage or defects that could affect safety or reliability. Detailed inspections 13 have a more detailed scope of work, so they are performed less frequently than visual 14 assurance inspections. The frequency of pole test & treat is based on the age of wood 15 poles, and such inspections are typically scheduled in conjunction with certain 16 detailed inspections. Consistent with General Order 165, PacifiCorp transitioned 17 from a 2-year cycle to an annual frequency for visual assurance inspection in the 18 HFTD and from a 10-year cycle to a 5-year cycle for detailed inspections in the 19 HFTD, effectively increasing the number of each type of inspection annually in the 20 FHCA by 100 percent over legacy programs. The incremental cost associated with 21 this change was included in the 2019 Rate Case to meet new regulations. PacifiCorp 22 also plans to introduce new, annual enhanced inspections on overhead transmission in 23 the HFTD.

2 A. PacifiCorp's enhanced inspection utilizes alternate technologies to identify hot spots, 3 equipment degradation, and potentially substandard connections that are not detectable through a visual inspection. Infrared data is gathered using a helicopter 4 5 flying over the designated lines within the FHCA near peak loading intervals and is 6 performed incrementally to existing inspection programs. 7 **Q**. How do these enhanced inspections mitigate wildfire risk? 8 A. Hot spots on power lines identified through infrared data gathering can be indicative 9 of loose connections, deterioration and/or potential future fault locations. Therefore, 10 identification and removal of hot spots on overhead transmission lines can prevent 11 further deterioration, reduce the potential for equipment failure and faults, and reduce 12 ignition probability related to equipment failure. 13 **Q**. Are asset inspections the only proposed change to mitigate wildfire risk? 14 A. No. PacifiCorp is also proposing enhancing programs in the areas of situational 15 awareness, which is already described above in my testimony, stakeholder and 16 community engagement, customer support programs, plan monitoring, and vegetation 17 management. 18 B. **Stakeholder and Community Engagement** 19 **Q**. What is stakeholder and community engagement in the context of wildfire 20 mitigation? 21 A. PacifiCorp plans to employ a multi-pronged approach for community engagement 22 and outreach with the goal of providing clear, actionable, and timely information to 23 customers, community stakeholders, public safety partners, and regulators. Over the

1

Q.

What are enhanced inspections?

1		past several years, the Company has engaged customers and the general public on the
2		topic of wildfire safety and preparedness through a variety of tactics and intends to
3		continue enhancing this outreach including webinars, in-person forums, targeted paid
4		media campaigns, press engagement, distributed print materials, social media
5		updates, and communication through owned channels such as bill messages and
6		website content, among others. The Company will also continue to gauge the
7		effectiveness of its community engagement and outreach through surveys. Regarding
8		coordination with public safety partners, PacifiCorp plans to continue implementing
9		tabletop and functional exercises to enhance collaboration and prepare for
10		emergencies.
11		Overall, the wildfire safety and preparedness community and stakeholder
12		engagement plan will continue to mature year-over-year as additional feedback and
13		regulatory guidance is incorporated to broaden engagement and outreach outside of
14		traditional engagement methods.
15		C. Customer Resiliency Programs
16	Q.	What other investment does PacifiCorp propose to support customer resiliency
17		and mitigate the impacts of wildfires to customers?
18	A.	Consistent with the PSPS Phase 3 Guidelines adopted on June 24, 2021 in D.21-06-
19		034, PacifiCorp began expanding its PSPS mitigation initiatives in 2021 with two
20		new programs: (1) The California Generator Rebate Program and (2) The Medical
21		Baseline Portable Battery Program. The Generator Rebate Program provides a
22		mechanism by which customers living in a HFTD can apply for a rebate after
23		purchasing products from a qualified list of backup generators and batteries. The

1		program also offers a tiered rebate with incremental incentives available for Access of
2		Functional Needs or Medical Baseline customers living in a HFTD. The Medical
3		Baseline Portable Battery Program separately provides free-to-the-customer portable
4		batteries to qualifying Medical Baseline customers for use to power critical medical
5		equipment during PSPS events or other service interruptions. This program also
6		includes individual technical assessments to ensure devices are compatible and
7		properly sized as well as customer training to prepare customers to operate and
8		maintain the device.
9		Different than other programs included in PacifiCorp's WMP which aim to
10		reduce the potential for a utility-related wildfire event, these customer resiliency
11		programs focus on mitigating cascading impacts to customers that may occur because
12		of wildfire related events. These programs facilitate backup power options consistent
13		with the PSPS Phase 3 Guidelines.
14		D. Plan Monitoring
15		
15	Q.	How does incremental plan monitoring reduce the risk of wildfires?
15 16	Q. A.	How does incremental plan monitoring reduce the risk of wildfires? As previously stated in my testimony, PacifiCorp's WMP reflects a comprehensive
16		As previously stated in my testimony, PacifiCorp's WMP reflects a comprehensive
16 17		As previously stated in my testimony, PacifiCorp's WMP reflects a comprehensive approach to mitigating the risk of wildfires and impacts many programs and
16 17 18		As previously stated in my testimony, PacifiCorp's WMP reflects a comprehensive approach to mitigating the risk of wildfires and impacts many programs and departments across the Company. To successfully deliver the plan and obtain the
16 17 18 19		As previously stated in my testimony, PacifiCorp's WMP reflects a comprehensive approach to mitigating the risk of wildfires and impacts many programs and departments across the Company. To successfully deliver the plan and obtain the plan objectives of reducing wildfire risk, additional resources are needed to develop,
16 17 18 19 20		As previously stated in my testimony, PacifiCorp's WMP reflects a comprehensive approach to mitigating the risk of wildfires and impacts many programs and departments across the Company. To successfully deliver the plan and obtain the plan objectives of reducing wildfire risk, additional resources are needed to develop, implement, and monitor the plan and the various programs or projects included.

1		community outreach, public safety partner coordination and planning, situational
2		awareness, asset inspections, and vegetation management.
3		E. Wildfire Mitigation Vegetation Management
4	Q.	How does vegetation management relate to reducing wildfire risks?
5	A.	Vegetation management is generally recognized as a significant strategy in any
6		WMP. Vegetation contacting a power line is a potential source of fire ignition. Thus,
7		reducing vegetation contacts reduces the potential of an ignition originating from
8		electrical facilities. While it is impossible to eliminate vegetation contacts
9		completely, at least without radically altering the landscape near power lines, a
10		primary objective of PacifiCorp's existing vegetation management program is to
11		minimize contact between vegetation and power lines by addressing grow-in and fall-
12		in risks. This objective is in alignment with core WMP efforts, and continuing
13		dedication to administering existing programs is a solid foundation for PacifiCorp's
14		WMP efforts. To supplement the existing program, PacifiCorp vegetation
15		management is implementing additional WMP strategies in California.
16	Q.	What are the strategies being implemented?
17	A.	The focus of PacifiCorp's vegetation management efforts generally includes pruning
18		and tree removals. PacifiCorp prunes trees to maintain a safe distance between tree
19		limbs and power lines. PacifiCorp also removes trees that pose an elevated risk of
20		falling into a power line.
21		PacifiCorp's vegetation management specifically targets risk reduction in the
22		HFTD with three distinct strategies. First, PacifiCorp vegetation management will
23		conduct annual vegetation inspections on all lines in the HFTD, with correction work

1		also completed based on inspection results. Second, PacifiCorp will use increased
2		minimum clearance distances for distribution cycle work completed in the HFTD.
3		Third, PacifiCorp plans to complete annual pole clearing on subject equipment poles
4		located in the FHCA.
5	Q.	How does this compare to PacifiCorp's existing or legacy vegetation
6		management program?
7	A.	Prior to the development of WMPs, PacifiCorp did already have a vegetation
8		management program in place. While the legacy program contained similar elements
9		and objectives, the incremental efforts to reduce wildfire risk of the new program,
10		reflect a strategy change with additional costs due to the increase in tasks and work
11		needed to meet the objectives of the new program. These additional costs should be
12		viewed as incremental to baseline or legacy vegetation management programs.
13		IX. VEGETATION MANAGEMENT
14	Q.	Is PacifiCorp proposing an increase in baseline vegetation management costs?
15	A.	Yes. Additional spending has been identified for legacy vegetation management due
16		to cost escalation and change in program activities. Different than the wildfire
17		mitigation spending, which reflects an increase in scope to accomplish additional
18		work within the HFTD and reduce the risk of wildfire, this spend has been identified
19		due to the increase in costs experienced to accomplish the core work of the program.
20		PacifiCorp's forecast costs in this case reflect updates to the expenses PacifiCorp has
21		seen over the past year to meet its vegetation management goals and reflect the
22		ongoing cost to implement PacifiCorp's vegetation management program outside the
23		scope of the wildfire mitigation spending covered previously in testimony.

1 Q. Can you provide some examples of what is driving the increased costs for

PacifiCorp's vegetation program?

2

3 Α. Similar to the wildfire vegetation management discussion above, the focus of 4 PacifiCorp's vegetation management efforts generally includes pruning and tree 5 removals. PacifiCorp prunes trees to maintain a safe distance between tree limbs and 6 power lines. PacifiCorp also removes trees that pose an elevated risk of falling into a 7 power line. The volume of tree removals that pose an elevated risk of falling into a 8 power line has also increased in recent years which has increased the associated costs. 9 In addition, labor costs have also increased as the market for vegetation management 10 workers has become more competitive. This has not only increased the base labor 11 costs for the vegetation management program as a whole but has also increased costs 12 for labor premiums to attract additional travel crews to the area. 13 **Q**. What is the impact of these increased costs on the operation and maintenance 14 (O&M) included for vegetation management in base rates? 15 A. PacifiCorp is proposing to increase baseline O&M for vegetation management from 16 \$4.9 million to \$9.7 million, or a \$4.8 million increase, independent of any proposed 17 increase to support wildfire mitigation programs.

18 Q. Despite this cost increase, what steps is the Company taking to control costs
19 while still achieving the goals of the program?

A. PacifiCorp is implementing two strategies for cost control and delivering on the goals
 of the vegetation management program as described above. The first strategy is
 increasing the number of internal Company foresters that coordinate the vegetation

23 management activity within a geographic area. This will increase oversight of both

1		program efficiencies and deliverables. The second strategy is implementing an
2		internal vegetation management audit team that will bolster the quality assurance
3		reviews of the program. This will also help drive program performance in terms of
4		productivity, efficiency, and cost of program deliverables.
5		X. CONCLUSION
6	Q.	Please summarize your recommendation to the Commission.
7	A.	My testimony demonstrates that there can be significant costs and impacts to the
8		Company and its customers associated with reducing risk, specifically the risk of
9		wildfires. Therefore, it is prudent for PacifiCorp to make incremental investments in
10		wildfire mitigation projects to reduce the risk of wildfires caused by its facilities in its
11		service territories, especially as wildfires have grown in frequency and severity in the
12		West. My testimony outlines the methodology that PacifiCorp has used to identify
13		locations and specific projects or programs to help mitigate the risk of catastrophic
14		wildfires in the HFTD.
15	Q.	Does this conclude your direct testimony?
16	A.	Yes.

Application No. 22-05-____ Exhibit PAC/801 Witness: Allen Berreth

BEFORE THE PUBLIC UTILITIES COMMISSION

OF THE STATE OF CALIFORNIA

PACIFICORP

Exhibit Accompanying Direct Testimony of

Allen Berreth

PacifiCorp Service Territory with High Fire Threat Districts (HFTD)

May 2022

RISK-BASED APPROACH: Fire High Consequence Areas (FHCA)

- Utilizing the same modeling concepts used in California, areas were identified in the remaining PacifiCorp service territory where there is an elevated risk of utilityassociated wildfires to **occur** and **spread rapidly**, and where communities face an elevated risk of damage or harm from wildfires
- Per state requirement in California, Tier 3 and Tier 2 are shown regardless if facilities exist in the area; making the impact of Tier 2 seem larger than it is
- A similar methodology was used to identify FHCAs
- FHCAs are used to prioritize wildfire mitigation initiatives, such as, increased inspections, system hardening and proactive de-energization



POWERING YOUR GREATNESS

Exhibit No. PAC/801 1 of 2 Witness: Allen Berreth









POWERING YOUR GREATNESS