

Rulemaking No. 20-11-003
Exhibit No. PAC/100
Witness: Etta Lockey

BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF CALIFORNIA

PACIFICORP

Direct Testimony of Etta Lockey

January 2021

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1 I. Witness Qualifications

2 Q. Please state your name, business address, and present position with PacifiCorp
3 d/b/a Pacific Power (PacifiCorp or company).

4 A. My name is Etta Lockey and my business address is 825 NE Multnomah Street, Suite
5 2000, Portland, Oregon 97232. I am currently employed as Vice President,
6 Regulation. I am testifying for PacifiCorp.

7 Q. Briefly describe your education and business experience.

8 A. I have a Bachelor of Arts degree in Political Science from the University of Oregon
9 and a Juris Doctorate from the Northwestern School of Law of Lewis and Clark
10 College. I started at PacifiCorp as an attorney in 2013 and assumed my current role
11 as Vice President, Regulation in 2017.

12 Q. Have you testified in previous regulatory proceedings?

13 A. Yes. I have sponsored testimony on behalf of PacifiCorp in California, Oregon, and
14 Washington.

15 II. Purpose of Testimony

16 Q. What is the purpose of your direct testimony?

17 A. The purpose of my testimony is to respond to the California Public Utilities
18 Commission (Commission) Staff (Staff) report setting forth its proposal for
19 addressing Summer 2021 reliability needs and Staff questions to parties (Staff
20 Report). The Staff Report is Attachment 1 to the December 18, 2020 “Administrative
21 Law Judge’s Ruling Introducing a Staff Report and Questions to the Record and

1 Seeking Responses from Parties in Opening and Reply Testimonies” (December 18
2 Ruling).¹

3 **Q. What recommendation do you make in your direct testimony?**

4 A. In developing any new requirements to address summer 2021 reliability needs, the
5 Commission should recognize that PacifiCorp is differently situated from California’s
6 largest investor-owned utilities, Pacific Gas and Electric Company, Southern
7 California Edison, and San Diego Gas & Electric Company (collectively, the “Large
8 IOUs”). As a result, the Commission should account for the unique characteristics of
9 PacifiCorp’s service territory and should not implement a one-size-fits-all approach to
10 address 2021 reliability needs. To the extent that the Commission would like to
11 explore programs outside of the California Independent System Operator (CAISO)
12 footprint, PacifiCorp looks forwards to working with the Commission to explore
13 opportunities that can be implemented for the summer of 2021.

14 **Q. Please provide a brief description of PacifiCorp and its California service
15 territory.**

16 A. PacifiCorp is a multi-jurisdictional utility providing electric retail service to
17 approximately 1.9 million customers in six western states (including California,
18 Idaho, Oregon, Utah, Washington, and Wyoming). In California, PacifiCorp serves
19 approximately 45,000 retail customers in the northernmost areas of the state.
20 PacifiCorp does not operate within the CAISO balancing authority area, but rather
21 operates two balancing authority areas that encompass its six-state service territory.
22 PacifiCorp’s California service territory includes most of the area north of Shasta

¹ Issued December 18, 2020 in Rulemaking (R.) 20-11-003.

1 Lake to the Oregon border. PacifiCorp's California customers and its electric
2 facilities are geographically dispersed, with only approximately four customers per
3 square mile. The main population centers in PacifiCorp's California service territory
4 are Crescent City, Yreka, and Mount Shasta and approximately 40 percent of
5 PacifiCorp's California customers qualify for participation in the state's income
6 qualified programs, California Alternate Rates for Energy and the Energy Savings
7 Assistance.

8 **Q. During the summer of 2020, did PacifiCorp experience the same reliability issues**
9 **that the Large IOUs in California experienced?**

10 A. No. PacifiCorp did not have the same emergency energy reliability issues faced by
11 the Large IOUs and was able to reliably and cost-effectively serve its load across the
12 summer of 2020. Furthermore, PacifiCorp's comprehensive six-state Integrated
13 Resource Plan (IRP) process is consistently informed and updated with actual
14 operations. As I note later in my testimony, many of the suggestions set forth in the
15 Order Instituting Rulemaking (OIR)² are inputs that PacifiCorp accounts for and
16 updates through its ongoing IRP process.

17 **Q. How is your testimony structured?**

18 A. Section III addresses Staff's proposed Paid Flex Alert Campaign. Section IV
19 addresses the questions set forth by Staff regarding critical peak pricing marketing,
20 design and expansion; the Emergency Load Reduction Program; and changes to
21 existing IOU demand response programs, including expansion of electric vehicle

² *Order Instituting Rulemaking to Establish Policies, Processes, and Rules to Ensure Reliable Electric Service in California in the Event of an Extreme Weather Event in 2021*, Rulemaking 20-11-003, Order Instituting Rulemaking Emergency Reliability (Nov. 20, 2020).

1 participation. Finally, Section V addresses Staff's questions regarding expedited IRP
2 procurement.

3 **III. Staff Proposal for Paid Flex Alert Campaign**

4 **Q. What is the Staff proposal regarding the Paid Flex Alert Campaign?**

5 A. Staff proposes that electric IOUs participate in a paid media Flex Alert Campaign
6 using customer funds to offset and prevent the need for rolling blackouts. A Flex
7 Alert is a voluntary call for customers to conserve electricity when there is a predicted
8 shortage of energy supply. The CAISO determines when to call a Flex Alert,
9 typically when extremely hot weather increases electricity supply demand and
10 threatens a situation where demand exceeds supply.³

11 **Q. Do Flex Alerts apply to PacifiCorp?**

12 A. No, they do not. PacifiCorp does not operate within CAISO and, thus, its customers
13 are not subject to Flex Alerts issued by CAISO. Thus, PacifiCorp does not have a
14 position regarding Staff's proposal, or the questions set forth on page 3 of the Staff
15 Report.⁴

16 **IV. Guidance and Questions to Parties for Party Proposals**

17 **Q. Does the Staff Report ask parties questions on several other issues?**

18 A. Yes. Staff has set forth questions on the following topics: critical peak pricing
19 marketing, design and expansion; the Emergency Load Reduction Program; and
20 changes to existing IOU demand response programs.

³ December 18 Ruling, Attachment 1 at 1-2.

⁴ December 18 Ruling, Attachment 1 at 3.

1 **Q. Is PacifiCorp providing proposals regarding critical peak pricing marking,**
2 **design, and expansion?**

3 A. No. As compared to the Large IOUs, PacifiCorp has a very limited scope of time
4 varying rate options. For example, while PacifiCorp has a time-based demand rate
5 for large customers of 500 kilowatts, it otherwise does not have time-of-use rates at
6 this time. Presently, the company's information technology systems do not have the
7 ability to operate a critical peak pricing program. It is anticipated that developing that
8 capability for PacifiCorp would be very costly for its small base of customers. Thus,
9 PacifiCorp is not providing a proposal regarding critical peak pricing and takes no
10 position on the questions set forth in the Staff Report.⁵

11 **Q. Is PacifiCorp providing a proposal regarding the Emergency Load Reduction**
12 **Program?**

13 A. No. My understanding of this program is that the Commission would establish a new
14 out-of-market, separate from the Resource Adequacy framework emergency load
15 reduction program, that could be dispatched by CAISO/IOUs under certain conditions
16 where participants are compensated only after the fact and based on the amount of
17 load reduction achieved during the dispatch window. PacifiCorp is not proposing an
18 Emergency Load Reduction Program as it does not operate within CAISO and is not
19 subject to its resource adequacy requirements. Further, PacifiCorp, like the state's
20 other small and multi-jurisdictional utilities, is not subject to the Commission's

⁵ See December 18 Ruling, Attachment 1 at 3-5.

1 resource adequacy requirements. Thus, PacifiCorp takes no position on the questions
2 set forth by Staff.⁶

3 **Q. Does Staff set forth questions concerning the IOU expansion of certain demand**
4 **response programs?**

5 A. Yes. Specifically, the Staff Report contains questions regarding the Base
6 Interruptible Program; Agricultural and Pumping Interruptible Program; Capacity
7 Bidding Program; and Airconditioning Cycling Programs.⁷ Staff also sets forth
8 questions regarding smart thermostats, Proxy Demand Resources in CASIO markets;
9 and demand response performance improvements.⁸ Finally, Staff also asked parties
10 to address questions regarding expanding electric vehicle participation in demand
11 response programs.⁹

12 **Q. Is PacifiCorp proposing changes to its existing demand response programs?**

13 A. No. PacifiCorp currently does not have existing demand response programs and as
14 such takes no position on the questions set forth by Staff.

15 **V. Expedited IRP Procurement**

16 **Q. Should the Commission offer an incentive to load serving entities (LSEs) that**
17 **voluntarily expedite their 2021 procurement to come online by summer 2021 (i.e.**
18 **approximately 6-8 weeks sooner than the August 1st requirement)?**

19 A. PacifiCorp has no opinion on whether an incentive should be offered to expedite the
20 2021 procurement ordered through Decision (D.) 19-11-016 (Decision). PacifiCorp
21 is not subject to the backstop procurement requirements established in the Integrated

⁶ See December 18 Ruling, Attachment 1 at 5-6.

⁷ See December 18 Ruling, Attachment 1 at 7-9.

⁸ *Id.*

⁹ *Id.*

1 Resource Planning and Related Procurement Processes proceeding.

2 Similarly, PacifiCorp is neutral with regard to how or if any incentive
3 program is implemented, and the mechanics of how costs are allocated amongst LSEs
4 that are subject to such requirements, and whether the incentive should be extended to
5 2022 and 2023.

6 **Q. Please explain PacifiCorp's understanding of the procurement ordered in D.19-
7 11-016.**

8 A. D.19-11-016 required incremental procurement of 3,300 megawatts of system-level
9 resource adequacy capacity that would come online in tranches: 50 percent by
10 August 1, 2021, 75 percent by August 1, 2022, and 100 percent by August 1, 2023.
11 This capacity addition was ordered for all LSEs serving load within the CAISO
12 balancing authority area and is incremental to resources identified for resource
13 adequacy purposes within the longer-term IRP 2019 cycle, in order to help minimize
14 the potential for near- or medium-term reliability issues within CAISO.

15 **Q. Does PacifiCorp serve load within the CAISO balancing authority area?**

16 A. No. PacifiCorp does not serve load within the CAISO balancing authority area, and
17 PacifiCorp was thus not included in the Decision. PacifiCorp operates two balancing
18 authority areas that serve customers across six states: PacifiCorp's customers in
19 California are within the PacifiCorp West balancing authority area.

20 **Q. Has PacifiCorp historically been granted exemptions to resource planning and
21 procurement requirements?**

22 A. Yes. The Commission has traditionally recognized the significant differences
23 between the state's small and multi-jurisdictional utilities like PacifiCorp and the

1 Large IOUs and has routinely found that “the small size of [CASMU members] and
2 the nature of their operations” make it inappropriate and burdensome for the
3 Commission to impose certain requirements on CASMU members or require that the
4 Commission allow CASMU members to take a more limited approach than that
5 required for the Large IOUs. Most recently, D.18-02-018 granted PacifiCorp the
6 ability to file a Type 2 Alternative LSE Plan, as the company already prepares a
7 comprehensive IRP every two years as required in other jurisdictions. Recognizing
8 its existing planning process, the Commission requires PacifiCorp to file in California
9 the IRP filed with the company’s other five jurisdictions, along with any supplemental
10 information about disadvantaged communities, greenhouse gas targets and other
11 aspects of Senate Bill 350 added as required.

12 Historically, PacifiCorp has been granted an exemption from certain planning
13 requirements, in part because the small number of customers served in California and
14 the nature of the company’s operations both increase the costs and diminish the
15 benefits of certain planning requirements.¹⁰

16 **Q. Does PacifiCorp’s IRP process incorporate updates in a manner consistent with**
17 **the company’s understanding of the OIR intent to ensure reliable service?**

18 A. Yes. Many of the suggestions set forth in the OIR, such as the load carrying
19 capability of wind and solar resources, loss of load probability, planning reserve
20 margin, etc. are inputs that PacifiCorp updates as part of its existing IRP process in a
21 manner that is consistent with the OIR’s intent to provide reliable service to
22 customers.

¹⁰ D.09-12-046; D.08-05-028.

- 1 Q. **Does this conclude your direct testimony?**
- 2 A. Yes.

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF CALIFORNIA**

Order Instituting Rulemaking to Establish
Policies, Processes, and Rules to Ensure
Reliable Electric Service in California in the
Event of an Extreme Weather Event in 2021.

Rulemaking 20-11-003

CERTIFICATE OF SERVICE

I hereby certify that I have this day served a copy of PacifiCorp's **Direct Testimony** on all known parties to R.20-11-003 by transmitting an e-mail message, or by US Mail if an e-mail address has not been provided, with the document attached to each person named in the official service list.

(See the attached Service List R.20-11-003)

Executed on January 11, 2021, at Portland, Oregon.



Katie Savarin
Coordinator, Regulatory Operations



California
Public Utilities
Commission



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CALIFORNIA PUBLIC UTILITIES COMMISSION

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