Exh. NLK-7T Docket UE-230172 Witness: Nikki L. Kobliha

# BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION,

Complainant,

Docket UE-230172 (Consolidated)

v.

PACIFICORP dba
PACIFIC POWER & LIGHT COMPANY

Respondent.

In the Matter of

ALLIANCE OF WESTERN ENERGY CONSUMERS'

Petition for Order Approving Deferral of Increased Fly Ash Revenues

Docket UE-210852 *(Consolidated)* 

#### **PACIFICORP**

### REBUTTAL TESTIMONY OF NIKKI L. KOBLIHA

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## ATTACHED EXHIBITS

Exhibit No. NLK-8—Pro Forma Cost of Long-Term Debt

Exhibit No. NLK-9—Cost of Short-Term Debt

1	Q.	Are you the same Nikki L. Kobliha who previously submitted direct testimony in
2		this proceeding on behalf of PacifiCorp dba Pacific Power & Light Company
3		(PacifiCorp or the Company)?
4	A.	Yes.
5		I. PURPOSE AND SUMMARY OF TESTIMONY
6	Q.	What is the purpose of your rebuttal testimony?
7	A.	In my rebuttal testimony I will respond to certain issues raised by intervening parties
8		in their response testimony filed with the Washington Utilities and Transportation
9		Commission (Commission) on September 14, 2023. Specifically, I respond to the
10		testimonies of witness David C. Parcell on behalf of Staff of the Washington Utilities
11		and Transportation Commission (Staff) and witness J. Randall Woolridge on behalf
12		of the Public Counsel Unit of the Washington State Office of the Attorney General
13		(Public Counsel). I will also update the Company's proposed cost of capital. <sup>1</sup>
14	Q.	Please explain how your testimony is organized and the issues you will address in
15		your rebuttal testimony.
16	A.	In my testimony, I address the following issues and recommendations and explain
17		why my analysis continues to support the capital structure proposed in my direct
18		testimony.
19		1. In Section II, I update the Commission with the cost of capital
20		reflecting the May 2023 debt issuance and an interest rate update for the
21		projected 2024 long-term debt issuances.

Rebuttal Testimony of Nikki L. Kobliha

<sup>&</sup>lt;sup>1</sup> Unless personal pronouns are specified by a witness in their testimony, in my rebuttal testimony I use "they/them" when using a pronoun to refer to a witness.

1		2. In Section III, I respond to the recommendations on capital structure,						
2		and cost of short term debt and long term debt by Staff witness Parcell and						
3	recommendations made by Public Counsel witness Woolridge on the							
4		Company's proposed capital structure.						
5		II. UPDATED COST OF CAPITAL						
6	Q.	Please discuss the recent financing work that the Company has completed.						
7	A.	During May 2023, the Company completed the issuance of a new series of long-term						
8		debt, \$1.2 billion of 5.50 percent first mortgage bonds due May 2054. This issuance						
9		of new long-term debt was included as pro-forma issuances in my direct testimony						
10		cost of debt exhibit (Exhibit No. NLK-2) and I have now updated it with the actual						
11		principal amount, terms, interest rate, yield discount and related actual and estimated						
12		issuance costs.						
13	Q.	Does the Company currently anticipate further long-term debt issuances						
14		through the end of 2024 test period?						
15	A.	The Company is still evaluating its financing needs for 2024. My direct testimony						
16		indicated an additional \$1.7 billion of new long-term debt would be issued during						
17		2024, split between 10-year and 30-year issuances occurring in January and July.						
18		While the amount, timing, and tenor of these issuances have not changed, I have						
19		updated the cost of debt using current forward treasury rates and indicative credit						
20		spreads provided by PacifiCorp's relationship bank on July 10, 2023.						
21	Q.	What is the new cost of debt?						
22	A.	As shown in Exhibit No. NLK-8, the net impact from these changes described above,						
23		plus an update to the variable-rate Pollution Control Revenue Bond rates using more						

- 1 recent forward market rates, results in a weighted average cost of debt of 5.09
- 2 percent, which is 32 basis points higher than the 4.77 percent projected in my direct
- 3 testimony.
- 4 Q. Are you currently recommending an update to the percentage capital structure
- 5 recommendation in your direct testimony for PacifiCorp?
- 6 A. No change is proposed.
- 7 Q. What overall cost of capital do you recommend for PacifiCorp?
- 8 A. I am recommending an overall cost of capital of 7.60 percent. This cost includes the
- 9 return on equity recommendation of 10.00 percent, supported by the rebuttal
- testimony of Company witness Ann E. Bulkley, and the capital structure and costs are
- shown in Table 1.

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**Table 1: Overall Cost of Capital** 

		Cost or Cmp	2002
Component	% of Total	Cost %	Weighted Ave Cost %
Long-Term Debt	48.72%	5.09%	2.48%
Preferred Stock	0.01%	6.75%	0.00%
Common Stock Equity	51.27%	10.00%	5.12%
	100.00%		7.60%

#### III. CAPITAL STRUCTURE

- O. Please summarize Staff witness Parcell's and Public Counsel witness
- Woolridge's capital structure proposal.
- 15 A. Both witness Parcell and witness Woolridge recommend a common equity percentage
- of 49.10 percent based on previously litigated proceedings.<sup>2</sup> This would include
- short-term debt as part of the capital structure. Neither party provides any evidence as

Rebuttal Testimony of Nikki L. Kobliha

<sup>&</sup>lt;sup>2</sup> Parcell, Exh. DCP-1T at 30:18-19; Woolridge, Exh. JRW-1T at 11:11-14.

1	to why maintaining the status quo is reasonable other than to make inaccurate proxy
2	group comparisons.

Q. Can you describe the proxy group comparisons presented by witness Parcell and witness Woolridge and why they are inaccurate?

A. Both witness Parcell and witness Woolridge present proxy group comparisons at the utility holding company level. These ratios are not comparable to the Company, which is a utility operating company. Witness Bulkley's Exhibit No. AEB-14 is presented at the utility operating company level making it directly comparable to the Company. In addition, witness Parcell uses three points of equity ratios, June 9, 2023, July 21, 2023, and August 11, 2023,<sup>3</sup> and witness Woolridge uses December 31, 2022, while the Company presented eight quarters of historical common equity ratio data and the resulting average of all quarters presented. Looking at several data points and compiling an average smooths out peaks and valleys that occur in debt or equity ratios due to timing of debt issuances, equity issuances or dividend payments. The Company considers this variability when setting the common equity level proposed in its rate cases by using an average of the five quarter-ending balances spanning the test period. Using the eight-quarter average in Exhibit No. AEB-14 the low, high, and mean common equity ratios are 45.95 percent, 61.06 percent, and 53.18 percent, respectively, placing the Company's request within a reasonable range when compared to the proxy group.

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<sup>&</sup>lt;sup>3</sup> Parcell, Exh. DCP-7.

<sup>&</sup>lt;sup>4</sup> Woolridge, Exh. JRW-5 at 1.

1	Q.	Staff witness Parcell makes reference to the capital structure of Berkshire
2		Hathaway Energy (BHE) having lower levels of equity than PacifiCorp. <sup>5</sup> Is that
3		relevant to this case?
4	A.	No. The equity level at BHE is not part of this proceeding. As a holding company,
5		BHE owns a number of companies, both regulated and non-regulated in nature.
6		Reasons for BHE having lower levels of equity than PacifiCorp can include
7		acquisitions of new companies and funding the capital opportunities of subsidiaries
8		that, unlike PacifiCorp, do not have independent, standalone financing arrangements
9		and associated ring-fencing provisions. The ring-fencing provisions protect
10		PacifiCorp and its customers in the event that BHE, the ultimate parent Berkshire
11		Hathaway Inc. (BHI) or any of these companies' subsidiaries finds themselves in
12		bankruptcy, isolating PacifiCorp and its customers from any impacts. PacifiCorp
13		operates independent of BHE and BHI and funds its own operations through its
14		ongoing cash from operations, holding its own debt through periodically accessing
15		the debt capital markets, and paying dividends when necessary to balance its capital
16		structure. This independent operation is consistent with merger commitments
17		prohibiting cross-subsidization (general condition (GC) 9), requiring PacifiCorp to
18		maintain separate debt (GC 15) and preventing PacifiCorp from pledging any assets
19		to support the securities of BHI, BHE, or any of their subsidiaries (GC 20).6 All of
20		this is to say any reference to the capital structure of BHE is irrelevant.

<sup>&</sup>lt;sup>5</sup> Parcell, Exh. DCP-1T at 28:6-7.

<sup>&</sup>lt;sup>6</sup> See In the Matter of the Joint Application of MidAmerican Energy Holdings Co. and PacifiCorp, d/b/a Pac. Power & Light Co., for an Order Authorizing Proposed Transaction, Docket No. UE-051090, Order 07, Appendix A (Feb. 22, 2006), amended by Order 08 (Mar. 10, 2006).

1	Q.	Why have you not included short-term debt as part of the capital structure?

Α

A. As stated in my direct testimony, short-term debt is an important source of liquidity for the Company, including interim funding for long-term debt maturities and new capital spending, and provides the Company a window of time to assess market conditions before using more permanent long-term debt financing. However, short-term debt balances can move dramatically, and the Company often has periods when there is little or no short-term debt outstanding. For example, in the Company's last two Washington rate cases, including short-term debt had no practical impact on the cost of capital rounded to two decimal places.

# Q. If the Commission decides to include short-term debt as part of the capital structure, what is your recommended cost for short-term debt?

The five-quarter short term debt balance forecasted for the period ending December 2024 is \$170 million. This would equate to .73 percent of the capital structure. Using forward rates and including all in-costs of borrowing the Company recommends a weighted short-term debt cost of 5.665 percent. Please see Exhibit No. NLK-9.

#### IV. CONCLUSION

# 17 Q. Please summarize your recommendations to the Commission.

A. I recommend the Commission adopt PacifiCorp's proposed capital structure with an equity level of 51.27 percent. This capital structure balances the financial integrity of the Company and costs to customers by reflecting an equity ratio necessary for PacifiCorp to maintain strong credit metrics used in determining the Company's credit rating. I recommend the Commission not include short-term debt as part of the capital structure as it is not a long-term source of financing for the Company and has

- 1 no material impact on the capital structure. I also recommend the cost of debt be
- 2 updated to 5.09 percent to reflect recent credit spreads and market conditions. When
- 3 combined with the cost of equity recommended by witness Bulkley, this produces the
- 4 same overall cost of capital recommended in my direct testimony of 7.60 percent.
- 5 Q. Does this conclude your rebuttal testimony?
- 6 A. Yes.

Exh. NLK-8 Docket UE-230172 Witness: Nikki L. Kobliha

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# **PACIFICORP**

EXHIBIT OF NIKKI L. KOBLIHA

Pro Forma Cost of Long-Term Debt

October 2023

53

\$573,894,340

5.086%

#### PACIFICORP **Electric Operations** Pro Forma Ave Cost of Long-Term Debt Detail 12 months ended December 31, 2024 NET PROCEEDS TO COMPANY PRINCIPAL AMOUNT TOTAL PER \$100 LINE INTEREST ISSUANCE MATURITY ORIG ORIGINAL ISSUANCE REDEMPTION DOLLAR PRINCIPAL MONEY TO ANNUAL DEBT LINE 50E AVE DESCRIPTION OUTSTANDING EXPENSES COMPANY SERVICE COST NO. NO. DATE DATE ISSUE EXPENSES AMOUNT AMOUNT (k) (b) (c) (d) (e) (g) (h) (i) (i) (a) (l) (m) 3.600% Series due Apr 2024 03/13/14 04/01/24 10 \$425,000,000 \$170,000,000 (\$1,440,066) (\$777,230) \$167,782,705 \$98.696 3.757% \$6,386,900 3.350% Series due Jul 2025 06/19/15 07/01/25 \$250,000,000 \$250,000,000 (\$2,441,421) \$247,558,579 \$99.023 3.466% \$8,665,000 3.500% 03/01/19 06/15/29 \$400,000,000 \$400,000,000 (\$2,874,181) \$0 \$397,125,819 \$99.281 3.584% \$14,336,000 Series due Jun 2029 10 2.780% 2.700% Series due Sep 2030 04/08/20 09/15/30 10 \$400,000,000 \$400,000,000 (\$2.876.791) \$0 \$397,123,209 \$99,281 \$11,120,000 7.700% Series due Nov 2031 11/21/01 11/15/31 30 \$300,000,000 \$300,000,000 (\$3,701,310)\$0 \$296,298,690 \$98,766 7.807% \$23,421,000 01/15/24 01/15/34 10 \$500,000,000 \$400,000,000 \$397,644,000 \$25,652,000 6.333% Proforma Series#3 (\$2,356,000) \$0 \$99,411 6.413% 5.900% Series due Aug 2034 08/24/04 08/15/34 \$200,000,000 \$200,000,000 (\$2,614,365) \$0 \$197,385,635 \$98.693 5.994% \$11,988,000 10 5.250% Series due Jun 2035 06/08/05 06/15/35 30 \$300,000,000 \$300,000,000 (\$3.992.021) (\$1,295,995) \$294,711,984 \$98.237 5.369% \$16,107,000 10 6.100% Series due Aug 2036 08/10/06 08/01/36 30 \$350,000,000 \$350,000,000 (\$4,048,881) \$0 \$345,951,119 \$98.843 6.185% \$21,647,500 11 12 5.750% Series due Apr 2037 03/14/07 04/01/37 30 \$600,000,000 \$600,000,000 (\$613,216) \$599,386,784 \$99.898 5.757% \$34,542,000 \$0 13 6.250% Series due Oct 2037 10/03/07 10/15/37 30 \$600,000,000 \$600,000,000 (\$5,877,281) \$0 \$594,122,719 \$99.020 6.323% \$37,938,000 13 14 6.350% 07/17/08 07/15/38 30 \$300,000,000 \$300,000,000 (\$3.961.333) \$296,038,667 \$98,680 6.450% \$19,350,000 Series due Jul 2038 \$0 14 15 6.000% Series due Jan 2039 01/08/09 01/15/39 30 \$650,000,000 \$650,000,000 (\$12,309,687) \$0 \$637,690,313 \$98.106 6.139% \$39,903,500 15 4.100% Series due Feb 2042 01/06/12 02/01/42 30 \$300,000,000 \$300,000,000 (\$3,724,911)\$0 \$296,275,089 \$98.758 4.173% \$12,519,000 (\$6,984,085) 17 4.125% Series due Jan 2049 07/13/18 01/15/49 31 \$600,000,000 \$600,000,000 \$0 \$593,015,915 \$98.836 4.193% \$25,158,000 4 150% 03/01/19 02/15/50 \$600,000,000 \$600,000,000 (\$7,938,771) \$0 \$592,061,229 \$98 677 4 227% \$25,362,000 18 Series due Feb 2050 31 18 19 \$600,000,000 \$20.328.000 3.300% Series due Mar 2051 04/08/20 03/15/51 31 \$600,000,000 (\$10.127.937)\$0 \$589.872.063 \$98.312 3.388% 19 20 2.900% Series due June 2052 07/09/21 06/15/52 31 \$1,000,000,000 \$1,000,000,000 (\$16,599,374) \$0 \$983,400,626 \$98.340 2.982% \$29,820,000 20 21 5.350% Series due Dec 2053 12/01/22 12/01/53 31 \$1,100,000,000 \$1,100,000,000 (\$13,265,000) \$0 \$1,086,735,000 \$98.794 5.431% \$59,741,000 21 22 5.500% \$1,200,000,000 \$1,200,000,000 (\$11,558,000) \$1,188,442,000 \$66,792,000 Series due May 2054 05/17/23 05/15/54 31 \$0 \$99,037 5.566% (\$3,656,000) 23 6.845% Proforma Series#4 01/15/24 01/15/54 30 \$500,000,000 \$400,000,000 \$0 \$396 344 000 \$99.086 6.918% \$27,672,000 23 24 6.820% Proforma Series#5 07/15/24 07/15/54 30 \$700,000,000 \$280,000,000 (\$2,595,200) \$0 \$277,404,800 \$99.073 6.894% \$19,303,200 24 25 4.989% Subtotal - Bullet FMBs 27 \$11,000,000,000 (\$125,555,830) (\$2,073,225) \$10,872,370,945 5.070% \$557,752,100 25 27 01/23/96 01/15/26 30 \$100,000,000 \$100,000,000 (\$904.467) \$99 095 533 \$99,096 6.781% \$6.781.000 27 6.710% Series G due Ian 2026 \$0 28 6.710% Subtotal - Series G MTNs 30 \$100,000,000 (\$904,467) \$0 \$99,095,533 6.781% \$6,781,000 28 29 29 30 5.004% Total First Mortgage Bonds 27 \$11,100,000,000 (\$126,460,296) (\$2,073,225) \$10,971,466,479 5.086% \$564,533,100 30 31 31 32 32 33 4.689% Converse 94 due Nov 2024 11/17/94 11/01/24 30 \$8,190,000 \$6,552,000 (\$209,778) (\$86,323) \$6,255,899 \$95.481 4 980% \$326,290 33 34 11/17/94 11/01/24 \$121,940,000 \$97,552,000 (\$3,274,246) \$4,878,576 4.657% Emery 94 due Nov 2024 30 (\$1,925,767) \$92,351,987 \$94.669 5.001% 34 11/17/94 \$12,048,000 (\$422,858) 35 35 4.799% Lincoln 94 due Nov 2024 11/01/24 30 \$15,060,000 (\$81,427) \$11.543.715 \$95.814 5.071% \$610.954 36 4.723% Sweetwater 94 due Nov 2024 11/17/94 11/01/24 30 \$21,260,000 \$17,008,000 (\$510,479) (\$88,352)\$16,409,169 \$96.479 4.949% \$841.726 36 37 4.639% Converse 95 due Nov 2025 11/17/95 11/01/25 30 \$5,300,000 \$5,300,000 (\$132,043) \$0 \$5,167,957 \$97,509 4.796% \$254,188 37 4.742% Lincoln 95 due Nov 2025 11/17/95 11/01/25 30 \$22,000,000 \$22,000,000 (\$404,262) \$21,595,738 \$98.162 4.859% \$1,068,980 38 39 4.687% Subtotal - Secured PCRBs 30 \$160,460,000 (\$4,953,665) (\$2,181,869) \$153,324,466 4.974% \$7,980,713 39 40 41 4.658% Sweetwater 95 due Nov 2025 12/14/95 11/01/25 30 \$24,400,000 \$24,400,000 (\$225,000) (\$428,469) \$23,746,531 \$97.322 4.828% \$1,178,032 41 42 4.658% Subtotal - Unsecured PCRBs 30 \$24,400,000 (\$225,000) (\$428,469) \$23,746,531 4.828% \$1,178,032 42 43 \$184,860,000 44 4.683% Total PCRB Obligations 30 (\$5,178,665) (\$2,610,338) \$177,070,997 4.954% \$9,158,745 44 45 45 46 REACQ ORG MAT 46 47 DATE DATE 48 8 375% Series A OLIIDS 11/17/00 \$107.887 06/30/35 48 49 8.55% Series B OUIDS 11/17/00 12/31/25 \$84.084 49 50 Carbon '94 PCRB Series 02/18/16 \$10,524 50 11/01/24 51 51 Long-Term Debt Reacquisition, without refunding amortization \$202,495

\$11,284,860,000 (\$131,638,962)

(\$4,683,563) \$11,148,537,475

27

52 53

4.999% Total Long-Term Debt

Exh. NLK-9 Docket UE-230172 Witness: Nikki L. Kobliha

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# PACIFICORP EXHIBIT OF NIKKI L. KOBLIHA

**Cost of Short-Term Debt** 

October 2023

5.408% O/N BSBY Index Rate (10/10/24) 0.092% Implied CP Spread 5.500% Mizuho O/N CP Rate (10/10/24)

PacifiCorp 12 months ended 12/31/24 5QE Ave % Cost of Short-term Debt \$000s

	Fcst Dec 2023	Fcst Mar <u>2024</u>	Fcst Jun 2024	Fcst Sep 2024	Fcst Dec 2024	5QE Ave Fcst Dec 2024
Short-term Debt (balance)	\$ 508,217	\$ -	\$263,583	\$ -	\$80,422	\$170,444
1-Mo BSBY Index <sup>1</sup> Fwd Rate	5.683%	5.518%	5.177%	4.756%	4.520%	
CP Spread	0.092%		0.092%		0.092%	
CP Rate	5.775%		5.269%		4.612%	5.509%
Credit Agreement Commitment Fee	0.101%		0.101%		0.101%	
Credit Agreement Upfront Cost	0.053%		0.053%		0.053%	
Credit Agreement Agent Fee	0.002%		0.002%		0.002%	
	0.156%	•	0.156%		0.156%	0.156%
Wt Ave all-in % Cost of Short-term Debt	5.931%		5.425%		4.768%	5.665%

Wt Ave all-in % Cost of Short-term Debt 5.931% 5.425%

Beginning with Jan 2022, the Bloomberg 1-Month Short Term Bank Yield Index (USD) replaced 30 Day LIBOR as the referenced short-term borrowing rate index.

<sup>&</sup>lt;sup>2</sup> Source: Bloomberg L.P. (8/17/23)

3.867% O/N BSBY Index Rate (11/30/22) 0.183% Implied CP Spread 4.050% Mizuho O/N CP Rate (11/30/22)

PacifiCorp 12 months ended 12/31/24 5QE Ave % Cost of Short-term Debt \$000s

	Fcst Dec <u>2023</u>	Fcst Mar 2024	Fcst Jun 2024	Fcst Sep <u>2024</u>	Fcst Dec 2024	5QE Ave Fcst Dec 2024
Short-term Debt (balance)	\$ 508,217	\$ -	\$263,583	\$ -	\$80,422	\$170,444
1-Mo BSBY Index <sup>1</sup> Fwd Rate	4.624%		3.615%		3.057%	
CP Spread	0.183%		0.183%		0.183%	
CP Rate	4.807%		3.797%		3.240%	4.347%
Credit Agreement Commitment Fee	0.076%		0.076%		0.076%	
Credit Agreement Upfront Cost	0.052%		0.052%		0.052%	
Credit Agreement Agent Fee	0.003%		0.003%		0.003%	
	0.131%		0.131%		0.131%	0.131%
Wt Ave all-in % Cost of Short-term Debt	4.938%		3.928%		3.371%	4.478%

<sup>1</sup>Beginning with Jan 2022, the Bloomberg 1-Month Short Term Bank Yield Index (USD) replaced 30 Day LIBOR as the referenced short-term borrowing rate index.

<sup>&</sup>lt;sup>2</sup> Source: Bloomberg L.P. (2/2/23)